

#### DEPARTMENT OF THE ARMY OFFICE OF THE INSPECTOR GENERAL 1700 ARMY PENTAGON **WASHINGTON DC 20310-1700**

20 February 2004

## MEMORANDUM FOR SEE DISTRIBUTION

SUBJECT: Detainee Operations Detailed Inspection Plan

- 1. DIRECTIVE: On 10 February 2004, the Acting Secretary of the Army (ASA) directed The Army Inspector General to assess Detainee Operations in OPERATION ENDURING FREEDOM (OEF) and OPERATION IRAQ! FREEDOM (OIF). The directive is attached.
- 2. INSPECTION PURPOSE: The DAIG Team will conduct a functional analysis of Detainee Operations using Doctrine, Operations, Training, Materiel, Leadership, Personnel, and Facilities (DOTMLPF) based on current Department of Defense (DoD) and Army policy and doctrine. The inspection will focus on the Tactics, Techniques, and Procedures (TTP) from capture and processing of a detainee at unit level through higher level collection points to the U.S. Military controlled detention facility.
- 3. INSPECTION OBJECTIVES: The objectives of the assessment are as follows:
- a. Assess the adequacy of DOTMLPF of Army Forces for interment, enemy prisoner of war, detention operations, and interrogation procedures.
- b. Determine the standards for Army Forces charged with internment, enemy prisoner of war, detention operations and interrogation procedures (e.g., size, equipment, standardization, and training).
- c. Assess current and future organizations and structures for Army Forces responsible for internment, enemy prisoner of war, detention operations and interrogation procedures.
- d. Identify and recommend any changes in policy related to internment, enemy prisoner of war, detention operations and interrogation procedures
- 4. TASK ORGANIZATION: The DAIG Team will be organized into two teams throughout the assessment. The composition of the teams with each person's security clearance is as follows:

| OCONUS         |    |
|----------------|----|
| COL(b)(7)(6)-2 | TS |
| LTC            | TS |
| LTC            | S  |
| LTC            | TS |



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| LTC (b)(5)-2 & C (b)(7)(c)-2 & C (c) | S<br>TBD |
|--|----------|
| CONUS<br>LTC (b)(6)-2 & (b)(7)(C)-2  |          |
| LTC  | TS       |
| LTC  | S        |
| MSG  | .S       |
| 1 Augmentee  | TBD      |

5. **INSPECTION LOCATIONS AND SCHEDULE:** The inspection focuses on units at the following locations.

| February 2004<br>JRTC<br>NTC  | 21-24 Feb<br>22-24 Feb  | 39th eSB<br>81st eSB |
|---|---|----------------------|
| March 2004 CJTF-180 CFLCC CJTF-7 Demob Sites Active Component Locations Reserve Component Locations | 9-14 Mar<br>16-18 Mar<br>18 Mar - 10 Apr<br>TBD<br>TBD<br>TBD |                      |
| April 2004  CJTF-7  Demob Sites  Active Component Locations  Reserve Component Locations            | 18 Mar - 10 Apr<br>TBD<br>TBD<br>TBD                          |                      |

## 6. INSPECTION METHODOLOGY:

The Detainee Operations Assessment will gather information/data from the review of units' documentation, observations of facility operations, and from interviews and sensing sessions with leaders and Soldiers. This will be an "open book" inspection with no surprises and the Team will not report its findings by installation, unit or individual.

The Team will visit each of the OEF and OIF U.S. military controlled detention facilities, detention facilities with MP presence, and Division/Brigade collection points, as well as units conducting patrol missions to gather overall trends and observations on detainee operations from point of capture to the processing conducted at U.S. military controlled detention facilities. Interviews, sensing sessions, observations, and document reviews will be the primary means of collecting information.

The Team will also visit installations and demobilization sites to interview Active Component and Reserve Component (during unit de-mobilization) units involved in OEF

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or OIF Detainee Operations to gather overall trends and observations on detainee operations from point of capture to the processing conducted at U.S. military controlled detention facilities. Interviews, sensing sessions, and document reviews (if available) will be the primary means of collecting information. Team visits to unit armories/reserve centers may also be required.

The Field Inspectors General (IGs) will serve as the coordinating agent for all DAIG activities. As coordinating agent, the local IGs will work with his or her respective DAIG Team point of contact (POC) to develop an itinerary for visits to units in their organization. The local IG and DAIG Team POC will refine the itinerary to maximize the team's ability to meet the inspection's baseline requirements. The basic methodology for the conduct of each inspection visit is as follows:

- a. In-brief unit leaders/representatives.
- b. Interview leaders and Soldiers to determine TTPs from point of capture to arriving at the Division/Brigade collection points.
- c. Inspect Division/Brigade collection points from receipt of detainees to the transfer of detainees to U.S. Military controlled detention facilities.
  - d. Inspect U.S. Military controlled detention facilities and operations.
  - e. Review policies, plans, records, programs, SOPs, and other related documents.
- f. Survey commanders, leaders, and Soldiers currently in the AOR through interviews and sensing sessions.
- g. Survey leaders and Soldiers who are, or projected to be, at Demobilization Sites (Reserve Component) through interviews and sensing sessions.
- h. Survey leaders and Soldiers who have recently returned from OEF and OIF (Active and Reserve Component) through interviews and sensing sessions.

### 7. PERSONNEL TO INTERVIEW:

#### a. OCONUS

(1) The Team will conduct interviews at CFLCC, CJTF 7, CJTF 180, US Military controlled detention facilities, Division and Brigade collection points, Division/Brigade/Battalion staffs, and company level personnel. The Team will interview selected leaders from each of these type forces. Individual interviews can occur in the interviewee's office or in a similar location that is free from interruptions and telephone calls. The coordinating agent should schedule these interviews to last no more than 1.5 hours. The coordinating agent must consider geographical dispersion and travel times

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between events. The interviews will consist of two Team members and the unit interviewee.

- (2) The DAIG will conduct sensing sessions at each US Military controlled detention facility, Division and Brigade collection points, and company level, one for junior enlisted (E-1s through E-4s, not including Corporals) and one for non-commissioned officers (E-5s and E-6s). Units will provide eight to twelve Soldiers per session. Each sensing session requires a classroom or similar facility that is removed from the unit's normal work location. The area must be relatively quiet and free from interruptions and telephone calls. In addition, the room will need no less than 14 chairs or desks formed in a circle or square. The coordinating agent should schedule 1.5-hour time blocks for each sensing session. The sensing sessions will consist of two Team members and the unit Soldiers.
- (3) The coordinating agent may adjust the interview schedule, in coordination with the Team, based upon the availability of personnel. The Team recognizes that only full-time manning personnel may be available in Reserve Component units.
- (4) The matrix below is a straw man that will be finalized by the DAIG Team POC and the local IG for the OCONUS assessment.

|                             | · · · · · · · · · · · · · · · · · · · | ,    |            |            |    |          |             |
|-----------------------------|---------------------------------------|------|------------|------------|----|----------|-------------|
| Interviewee/Sensing         | CFLCC                                 | CJTF | DIV        | BDE        | CO | MP       | US Military |
| Session                     |                                       |      | COLL       | COLL       |    | BDE/     | Controlled/ |
| Requirements                |                                       |      | Point      | Point      |    | BN       | Oversight   |
|                             |                                       |      |            |            |    | <u> </u> | Det Fac     |
| SJA                         |                                       |      | 1          |            | ·  | 1        | 1           |
| G2/S2 (for HUMINT purposes) | 1                                     | 1    | 1          | 1          |    | 1        | 1           |
| S1 (if involved with        |                                       |      |            |            |    | 1        | 1           |
| detainee in/out             |                                       |      |            |            |    | ļ        |             |
| processing)                 |                                       |      |            |            |    |          | l           |
| SURGEON/MED                 | 1                                     | 1    | 1          | 1          |    | 1        | 1           |
| OFF                         | 1                                     |      |            | 1          |    |          |             |
| PMO                         | 1                                     | 1    | 1          |            |    |          |             |
| CHAPLAIN                    |                                       |      | 1          | 1          |    | 1        | 1           |
| ENGINEER/S4                 |                                       | 1    | 1          | 1          |    | 1        | 1           |
| CDR/OIC                     |                                       |      | 1          | 1          | 1  | 1        | 1           |
| 1SG/NCOIC                   |                                       |      | 1          | 1          | 1  | 1        | 1           |
| S3                          |                                       |      |            |            |    | 1        |             |
| INTERROGATOR                |                                       |      | 3          | 3          |    |          | 3           |
| (depending where            |                                       |      |            | ·          |    |          |             |
| they are located)           |                                       |      |            |            |    |          |             |
| GUARD (E1-4)                |                                       |      | 1 EA (8-12 | 1 EA (8-12 |    |          | 1 EA (8-12  |
| SENSING                     |                                       | İ    | SOLDIERS)  | SOLDIERS)  |    |          | SOLDIERS)   |
| SESSION                     |                                       |      | <b>,</b>   |            | •  | ŀ        | : 1         |
| <b>GUARD (E5-6)</b>         |                                       |      | 1 EA (8-12 | 1 EA (8-12 |    | 1        | 1 EA (8-12  |
| SENSING                     | 1                                     |      | SOLDIERS)  | SOLDIERS)  | ·  |          | SOLDIERS)   |
| SESSION                     |                                       |      |            | ,          | ,  |          | ,           |

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| GUARD (NCOIC)            |   |           | 1                                     | 1        |                         |   | 1            |
|--------------------------|---|-----------|---------------------------------------|----------|-------------------------|---|--------------|
| SECURITY FORCE           |   |           | · · · · · · · · · · · · · · · · · · · |          |                         |   | 1 EA (8-12   |
| (E1-4) SENSING           |   |           |                                       | <u> </u> |                         | i | SOLDIERS)    |
| SESSION                  | ļ |           |                                       |          |                         |   |              |
| SECURITY FORCE           |   |           |                                       |          |                         |   | 1 EA (8-12   |
| (E5-6) SENSING           |   |           |                                       |          |                         |   | SOLDIERS)    |
| SESSION                  |   |           |                                       |          |                         |   |              |
| SECURITY FORCE           |   |           |                                       | ,        |                         |   | . 1          |
| NCOIC                    |   |           |                                       |          |                         |   |              |
| INFANTRY BDE XO          |   |           |                                       | 1        |                         |   |              |
| INFANTRY BN XO           |   |           |                                       | 1        |                         |   |              |
| INFANTRY HHC             |   |           |                                       | 1        |                         |   |              |
| CDR/1SG                  |   |           |                                       |          |                         |   |              |
| DSA/BSA CDR (if          |   |           | 1 .                                   | 1        |                         |   | ,            |
| coll pt is in            |   |           |                                       |          |                         |   |              |
| DSA/BSA)                 |   |           |                                       | -        |                         |   |              |
| PREVENTIVE MED           |   |           | 1                                     | 1        | ·                       |   | 1            |
| INSPECTION               |   |           |                                       |          |                         |   |              |
| COLL PT MP PLT           |   |           | 1                                     | 1        |                         | _ |              |
| LDR                      |   |           |                                       |          |                         |   |              |
| COLL PT MP PLT           |   |           | 1                                     | 1        |                         |   |              |
| SGT                      |   |           |                                       |          |                         |   | ·            |
| UNIT PLT LDR             |   |           |                                       |          | 2                       |   |              |
| INVOLVED WITH            |   |           |                                       |          |                         |   |              |
| CAPTURE OF               |   | •         |                                       |          |                         |   |              |
| PERSONNEL                |   | <u></u> . |                                       |          |                         |   |              |
| UNI PLT SGT              |   |           |                                       |          | 2                       |   |              |
| INVOLVED WITH            |   |           |                                       |          | ,                       |   |              |
| CAPTURE OF               |   |           |                                       |          | ,                       |   | į            |
| PERSONNEL                |   |           |                                       | <u></u>  |                         |   |              |
| UNIT SOLDIERS            |   |           |                                       |          | 2 EA (8-12              |   |              |
| INVOLVED WITH            |   |           |                                       | ]        | SOLDIERS)               |   |              |
| CAPTURE OF               |   |           |                                       |          | PER                     |   |              |
| PERSONNEL (E1-           |   | •         |                                       |          | COLLECTION              |   |              |
| 4) SENSING               |   |           |                                       | 1        | POINT                   |   | 1            |
| SESSION                  |   |           |                                       | ļ        | 254 (9.42               |   | <del> </del> |
| UNIT SOLDIERS            |   |           | ·                                     |          | 2 EA (8-12<br>SOLDIERS) |   |              |
| INVOLVED WITH CAPTURE OF |   |           |                                       |          | PER                     |   |              |
| PERSONNEL (E5-           |   |           |                                       |          | COLLECTION              |   |              |
| 6) SENSING               |   |           |                                       |          | POINT                   |   |              |
| SESSION                  |   | ļ         |                                       | <u>L</u> | , 51141                 |   |              |
| 0000014                  | L | i         | l                                     | Γ        | <u> </u>                | L | I            |

## b. CONUS

(1) The Team will conduct interviews of Division, Brigade, Battalion, and Company level personnel. The Team will interview selected leaders from each of these type units. Individual interviews can occur in the interviewee's office or in a similar

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location that is free from interruptions and telephone calls. The coordinating agent should schedule these interviews to last no more than 1.5 hours. The coordinating agent must consider geographical dispersion and travel times between events. The interviews will consist of two Team members and the unit interviewee.

- (2) The DAIG will conduct sensing sessions with collection point/facility guards and with soldiers involved with capture of personnel during OIF/OEF. Sensing sessions will include one for junior enlisted (E-1s through E-4s, not including Corporals) and one for non-commissioned officers (E-5s and E-6s). Units will provide eight to twelve Soldiers per session. Each sensing session requires a classroom or similar facility that is removed from the unit's normal work location. The area must be relatively quiet and free from interruptions and telephone calls. In addition, the room will need no less than 14 chairs or desks formed in a circle or square. The coordinating agent should schedule 1.5-hour time blocks for each sensing session. The sensing sessions will consist of two Team members and the unit Soldiers.
- (3) The coordinating agent may adjust the interview schedule, in coordination with the Team, based upon the availability of personnel. The Team recognizes that only full-time manning personnel may be available in Reserve Component units.

(4) The matrix below is a straw man that will be finalized by the DAIG Team POC and the local IG for the CONUS assessment.

| Interviewee/Sensing<br>Session<br>Requirements | DIV/SEP<br>BDE | BDE      | BN       | CO         |
|--|----------------|----------|----------|------------|
| INFANTRY CDR                                   |                |          | 1        | 1          |
| INFANTRY                                       |                |          | 1        | 1          |
| CSM/1SG  |                |          |          |            |
| INFANTRY XO                                    |                | 1        |          |            |
| MP CDR/XO                                      | 11             |          | 1        |            |
| MP S4  | 1              |          | 11       |            |
| РМО  | 11             |          |          |            |
| COLL PT GUARDS                                 |                |          | <u>.</u> | 1 EA (8-12 |
| (E1-4) SENSING                                 |                |          |          | SOLDIERS)  |
| SESSION  |                |          | ·        |            |
| COLL PT GUARDS                                 |                |          |          | 1 EA (8-12 |
| (E5-6) SENSING                                 | •              | Ţ        |          | SOLDIERS)  |
| SESSION  |                |          |          |            |
| GUARD (NCOIC)                                  |                |          |          | 1          |
| DSA/BSA CDR (if                                |                |          | . 2      |            |
| coll pt was is in                              |                | 1        |          | 1          |
| DSA/BSA)                                       |                |          |          |            |
| COLL PT MP PLT                                 |                |          |          | 1 .        |
| LDR  |                | <u> </u> |          |            |
| COLL PT MP PLT                                 |                |          | 1        | 1 1        |
| SGT_   | L              |          | <u> </u> | <u> </u>   |

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| UNIT PLT LDR   |     |   | 2  |               |
|----------------|-----|---|----|---------------|
| INVOLVED WITH  |     |   |    | Ì             |
| CAPTURE OF     | ļ   |   | i  |               |
| PERSONNEL      |     |   |    | - <del></del> |
| UNI PLT SGT    | .'  |   | 2  |               |
| INVOLVED WITH  | . ] |   |    |               |
| CAPTURE OF     |     |   |    |               |
| PERSONNEL      |     |   |    | 0 54 (0 40    |
| UNIT SOLDIERS  |     | , | •  | 2 EA (8-12    |
| INVOLVED WITH  |     |   |    | SOLDIERS)     |
| CAPTURE OF     |     |   | •  | ·             |
| PERSONNEL (E1- |     |   |    |               |
| 4) SENSING     |     |   |    |               |
| SESSION        |     |   |    | 0 FA /0 12    |
| UNIT SOLDIERS  |     |   | ·  | 2 EA (8-12    |
| INVOLVED WITH  |     |   |    | SOLDIERS)     |
| CAPTURE OF     | :   |   |    | ·             |
| PERSONNEL (E5- | ]   |   |    |               |
| 6) SENSING     | ·   |   |    | ·             |
| SESSION        |     |   |    |               |
| CHAPLAIN       | 1   | 1 | 11 | <u> </u>      |

8. **DOCUMENTS/PROGRAMS TO REVIEW IN ADVANCE AND ON SITE:** The document review requirements listed in advance are to be sent SIPR ASAP to the POC email addresses. In the event the local IG can't send the required documents in advance, the local IG will assist the Team in obtaining documentation during visits by coordinating with the appropriate unit prior to the Team's arrival to facilitate expeditious review of the documentation.

# a. In Advance (OCONUS Only):

- (1) All inspections/assessments relating to detainee operations; this includes command products, Inspector General products, CID, legal, etc.
- (2) All case histories of punishment (judicial and non-judicial) relating to detainee abuse.
  - (3) Past and current ROE.

# b. During Assessment (OCONUS Only):

- (1) Unit TACSOPs relating to detainee operations (i.e. 5S' and T, collection point procedures, inventorying EPW belongings, etc).
  - (2) US Military controlled detention facility SOPs.
  - (3) I/R BDE/BN/CO unit manning documentation.
  - (4) DD Form 2745 (EPW Capture Tag) log.
  - (5) DD Form 629 (Receipt for Prisoner or Detained Person) log.
  - (6) DA Form 4137 (Receipt for Evidence/Property Custody Document) log.
  - (7) DD Form 2708 (Receipt of Inmate/Detained Person) log.
  - (8) DD Form 1594 (Duty Logs).

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(9) US Military controlled detention facilities Reporting System Database.

(10) Facility maintenance and repair documentation.

- (11) Facility security SOP.
- (12) Detainee in/out-processing documentation.

# c. During Assessments (CONUS Only):

(1) Unit TACSOPs relating to detainee operations (i.e. 5S' and T, collection point procedures, inventorying EPW belongings, etc).

(2) US Military controlled detention facility SOPs.

- (3) I/R BDE/BN/CO unit manning documentation.
- 9. **INSPECTION ITINERARIES:** DAIG requests each coordinating agent develop a draft itinerary that meets the requirements listed in paragraph 7. DAIG requests the coordinating agent include the necessary travel time between scheduled locations. The itineraries should go directly to the DAIG Team POC. The DAIG Team POC and the coordinating agent will develop an itinerary that allows the DAIG Team to meet the objectives listed in paragraph 3. The DAIG Team will conduct an in-brief with the senior commander/representative at each location.

# 10. ADMINISTRATIVE SUPPORT REQUIREMENTS:

- a. The DAIG Team (OCONUS) will conduct this assessment with minimal disruption to ongoing unit missions. The Team will require a few special arrangements from the Field Inspectors General (IGs), including assistance with country clearances, travel in the AOR, in-country travel, sleeping arrangements, convoy security arrangements, SAPI body armor, weapons and ammunition, communications, scheduling of in- and out-briefings, interviews and sensing sessions, and an appropriate work space for as many as 9 personnel conducting DAIG business. The Team will coordinate the specific dates of the assessment with the affected unit IGs.
- b. The DAIG Team (CONUS) will conduct this assessment with minimal disruption to ongoing unit missions. The Team will require a few special arrangements from the local Active Duty and Reserve Component IGs including scheduling interviews and sensing sessions, in-briefs, and an appropriate work space for as many as 5 personnel conducting DAIG business.
- 11. **REPORT COMPLETION TIMELINE**: The results of this inspection are the basis for a written report distributed Army-wide following the ASA's approval. The schedule to complete the report is as follows:
  - a. Out-brief ASA: May 2004
  - b. Publish report: June 2004

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12. POC for this inspection is LTC (b)(6)-2.8 (b)(7)(C)-2 (b)(6)-2.8 (b)(7)(C)-2 (c)(D)(6)-2.8 (b)(7)(C)-2 (c)(D)(7)(C)-2 (c)(D)(7)(C)

**Encl** 

COL, IG

Chief, Inspections Division

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